BEFORE THE ACUPUNCTURE BOARD DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against)	Case No.: 1A-2014-49
Zong Liang Jiang, L.Ac. 209 Park Paseo Lane, Apt. D)	
Los Angeles, CA 90033)	
Acupuncture License No. AC 11661)	
Respondent.) 	

DECISION AND ORDER

The attached Stipulated Surrender of License and Order is hereby adopted by the Acupuncture Board, Department of Consumer Affairs, State of California, as its Decision in the above-entitled matter.

This Decision shall become effective on_	OCT 2 8 2016		
IT IS SO ORDERED	SEP 3 0 2016		

Benjamin Bodea, Interim Executive Officer

Acupuncture Board

Department of Consumer Affairs State of California

1	KAMALA D. HARRIS				
2	Attorney General of California E. A. JONES III				
3	Supervising Deputy Attorney General WENDY WIDLUS				
4	Deputy Attorney General State Bar No. 82958				
5	California Department of Justice 300 So. Spring Street, Suite 1702				
6	Los Angeles, CA 90013 Telephone: (213) 897-2867				
7	Facsimile: (213) 897-9395 E-mail: Wendy. Widlus@doj.ca.gov				
8	Attorneys for Complainant				
9	BEFORE THE ACUPUNCTURE BOARD				
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA				
11					
12	In the Matter of the Accusation Against:	Case No. 1A-2014-49			
13	ZONG LIANG JIANG, L.Ac. 209 Park Paseo Lane, Apt. D				
14	Los Angeles, CA 90033 Acupuncturist License No. AC11661	STIPULATED SURRENDER OF LICENSE AND ORDER			
15	Respondent.				
16					
17	IT IS HEREBY STIPULATED AND AC	GREED by and between the parties to the above-			
18	entitled proceedings that the following matters ar	e true:			
19	PAR'	ΓΙΕS			
20	1. Benjamin Bodea (Complainant) is the	e Acting Executive Officer of the Acupuncture			
21	Board. He brought this action solely in his official capacity and is represented in this matter by				
22	Kamala D. Harris, Attorney General of the State of California, by Wendy Widlus, Deputy				
23	Attorney General.				
24	2. ZONG LIANG JIANG, L.Ac. (Respo	ondent) is representing himself in this proceeding			
25	and has chosen not to exercise his right to be repr	resented by counsel.			
26	3. On or about March 9, 2007, the Acup	ouncture Board issued Acupuncturist License			
27	No. AC11661 to Zong Liang Jiang, L.Ac. The A	cupuncturist License was in full force and effect			
28	at all times relevant to the charges brought in Ac	cusation No. 1A-2014-49 and will expire on			

November 30, 2016, unless renewed.

JURISDICTION

4. Accusation No. 1A-2014-49 was filed before the Acupuncture Board (Board),
Department of Consumer Affairs, and is currently pending against Respondent. The Accusation
and all other statutorily required documents were properly served on Respondent on February 12,
2016. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of
Accusation No. 1A-2014-49 is attached as Exhibit A and incorporated by reference.

ADVISEMENT AND WAIVERS

- Respondent has carefully read, and understands the charges and allegations in
 Accusation No. 1A-2014-49. Respondent also has carefully read, and understands the effects of this Stipulated Surrender of License and Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel, at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

- 8. Respondent admits the truth of each and every charge and allegation in Accusation No. 1A-2014-49, agrees that cause exists for discipline and hereby surrenders his Acupuncturist License No. AC11661 for the Board's formal acceptance.
- 9. Respondent understands that by signing this stipulation he enables the Board to issue an order accepting the surrender of his Acupuncturist License without further process.

CONTINGENCY

10. This stipulation shall be subject to approval by the Acupuncture Board. Respondent

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27 28 understands and agrees that counsel for Complainant and the staff of the Acupuncture Board may communicate directly with the Board regarding this stipulation and surrender, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

- The parties understand and agree that Portable Document Format (PDF) and facsimile 11. copies of this Stipulated Surrender of License and Order, including Portable Document Format (PDF) and facsimile signatures thereto, shall have the same force and effect as the originals.
- In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Order:

ORDER

IT IS HEREBY ORDERED that Acupuncturist License No. AC11661, issued to Respondent Zong Liang Jiang, L.Ac., is surrendered and accepted by the Acupuncture Board.

- 1. The surrender of Respondent's Acupuncturist License and the acceptance of the surrendered license by the Board shall constitute the imposition of discipline against Respondent. This stipulation constitutes a record of the discipline and shall become a part of Respondent's license history with the Acupuncture Board.
- Respondent shall lose all rights and privileges as an acupuncturist in California as of 2. the effective date of the Board's Decision and Order.
- 3. Respondent shall cause to be delivered to the Board his pocket license and, if one was issued, his wall certificate on or before the effective date of the Decision and Order.
- If Respondent ever files an application for licensure or a petition for reinstatement in 4. the State of California, the Board shall treat it as a petition for reinstatement. Respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked license in effect at the time the petition is filed, and all of the charges and allegations contained in

Accusation No. 1A-2014-49 shall be deemed to be true, correct and admitted by Respondent when the Board determines whether to grant or deny the petition.

- 5. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing agency in the State of California, all of the charges and allegations contained in Accusation, No. 1A-2014-49 shall be deemed to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict licensure.
- 6. Respondent shall pay the Board its costs of investigation and enforcement in the amount of \$5,110.00 prior to issuance of a new or reinstated license.

ACCEPTANCE

I have carefully read the Stipulated Surrender of License and Order. I understand the stipulation and the effect it will have on my Acupuncturist License. I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Acupuncture Board.

DATED: 7-28-16

ZONG LIANG JIANG, L.Ac.

Respondent

ENDORSEMENT

The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted for consideration by the Acupuncture Board of the Department of Consumer Affairs.

Dated: August 29, 2016

Respectfully submitted,

KAMALA D. HARRIS Attorney General of California E. A. JONES III Supervising Deputy Attorney General

WENDY WIDLUS Deputy Attorney General Attorneys for Complainant

Exhibit A

Accusation No. 1A-2014-49

FILED 1 KAMALA D. HARRIS Attorney General of California 2 E. A. JONES III FEB 1 2 2016 Supervising Deputy Attorney General 3 WENDY WIDLUS Deputy Attorney General ACUPUNCTURE BOARD 4 State Bar No. 82958 California Department of Justice 5 300 So. Spring Street, Suite 1702 Los Angeles, CA 90013 6 Telephone: (213) 897-2867 Facsimile: (213) 897-9395 7 E-mail: Wendy. Widlus@doj.ca.gov Attorneys for Complainant 8 BEFORE THE 9 ACUPUNCTURE BOARD DEPARTMENT OF CONSUMER AFFAIRS 10 STATE OF CALIFORNIA 11 In the Matter of the Accusation Against: Case No. 1A-2014-49 12 ZONG LIANG JIANG, L.Ac. 13 209 Park Paseo Lane, Apt. D Los Angeles, CA 90033 ACCUSATION 14 Acupuncturist License Number AC 11661, 15 Respondent. 16 17 18 Complainant alleges: 19 **PARTIES** Terri Thorfinnson (Complainant) brings this Accusation solely in her official capacity 20 1. 21 as the Executive Officer of the Acupuncture Board, Department of Consumer Affairs. On or about March 9, 2007, the Acupuncture Board issued Acupuncturist License 22 Number AC 11661 to ZONG LIANG JIANG, L.Ac. (Respondent). The Acupuncturist License 23 was in full force and effect at all times relevant to the charges brought herein and will expire on 24 25 November 30, 2016, unless renewed. 26 JURISDICTION 27 3. This Accusation is brought before the Acupuncture Board (Board), Department of 28 Consumer Affairs, under the authority of the following laws. All section references are to the

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"(a) The board may request the administrative law judge, under his or her proposed decision in resolution of a disciplinary proceeding before the board, to direct any licensee found guilty of unprofessional conduct to pay to the board a sum not to exceed actual and reasonable costs of the investigation and prosecution of the case.

Section 4959 of the Code states:

- "(b) The costs to be assessed shall be fixed by the administrative law judge and shall not in any event be increased by the board. When the board does not adopt a proposed decision and remands the case to an administrative law judge, the administrative law judge shall not increase the amount of any costs assessed in the proposed decision.
- "(c) When the payment directed in the board's order for payment of costs is not made by the licensee, the board may enforce the order for payment in the superior court in the county where the administrative hearing was held. This right of enforcement shall be in addition to any other rights the board may have as to any licensee directed to pay costs.
- "(d) In any judicial action for the recovery of costs, proof of the board's decision shall be conclusive proof of the validity of the order of payment and the terms for payment.
- "(e) All costs recovered under this section shall be considered a reimbursement for costs incurred and shall be deposited in the Acupuncture Fund."

Facts

- 9. Patient PT¹ saw Respondent for three (3) acupuncture visits, the last visit occurring on or about December 18, 2010. Respondent, who spoke very limited English, performed acupuncture on patients at chiropractor KL's office, and asked chiropractor KL to translate for him and his patients.
- 10. On or about December 18, 2010, Respondent inserted seven (7) acupuncture needles into PT's shoulder, neck, and upper back. When Respondent inserted the 1.5 inch acupuncture

The names of the patients and/or witnesses are abbreviated to protect their privacy rights. The names will be provided to Respondent upon written request for discovery.

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needle into PT's back, PT experienced tremendous pain, jumped and yelled and then beseeched Respondent to remove the needle.

- Respondent did not appear to understand PT's entreaty, said "Good pain. . ." and then vigorously stimulated the needle whose insertion had caused such great pain to PT.
- After vigorously stimulating the acupuncture needle, Respondent dropped a heavy cotton blanket over PT on top of all of the needles he had inserted, and left the room.
- After Respondent dropped the blanket over the needles and left the room PT felt severe chest pain, experienced trouble breathing, and was unable to move. PT yelled for Respondent so that Respondent would return and remove the acupuncture needles.
- 14. PT continued to yell for Respondent who did not return to PT's room for approximately five (5) minutes. Respondent returned and did not appear to understand what PT told him about the severity of the pain he was experiencing. PT also made faces and pointed at the needles in an attempt to communicate to Respondent that he was in excruciating pain. Respondent reacted to PT's expressions of pain by repeatedly saying "It's good, it's good,"
- PT realized Respondent did not understand what he was saying about being in intense pain and pled over and over again with Respondent to get KL.
- Approximately five (5) to 10 minutes after Respondent returned to PT's room, Respondent left the room and returned with KL who looked at PT and told Respondent to remove the needles he had inserted into PT.
- 17. PT's wife arrived to pick him up while KL was examining PT and KL told PT's wife to immediately take PT to the hospital. PT and his wife left Respondent's office and arrived at the hospital emergency room approximately 10 minutes later.
 - 18. Hospital X-rays revealed PT had a significant right-side tension pneumothorax.² PT

² A pneumothorax is a collapsed lung which occurs when air leaks in to the space between the lungs and the chest wall, pushes on the outside of the lung and causes a collapse. Pneumothoraces are classified as spontaneous or traumatic. A spontaneous pneumothorax occurs without trauma.

A traumatic pneumothorax is caused by an injury that tears the lung and allows air to enter the pleural space causing the lung to collapse. In a tension pneumothorax air enters the pleural cavity and is trapped there during expiration so the air pressure within the thorax mounts higher than atmospheric pressure and compresses the lung, which may displace the mediastinum (the space in the chest between the pleural sacs of the lungs that contains all the tissues and organs of the chest except the lungs and pleurae) and its structures (including the lung) toward the (continued...)

was admitted into the hospital, underwent chest tube placement,³ and remained hospitalized for seven (7) days until chest X-rays showed no further evidence of the pneumothorax.

Standard of Care

- 19. The upper back contains numerous potentially dangerous points located close to the lungs. Traditional Chinese Medicine⁴literature contraindicates the use of points close to the lungs for deep puncture. Four of the points Respondent chose to use on PT are documented in medical literature as potentially dangerous due to their close proximity to the lungs. The standard of care requires an acupuncturist who selects and uses potentially dangerous points to employ additional safeguards to avoid an unnecessary risk that a patient will suffer a pneumothorax.
- 20. Acupuncturists have great flexibility in choosing one or more treatment methods to avoid the possibility using acupuncture points which are dangerous to the patient and risk the possibility of causing a potentially life threatening condition such as a pneumothorax. The standard of care requires an acupuncturist to consider if the benefits of using potentially dangerous points outweigh the risks.
- 21. Respondent's choice to use potentially dangerous points when treating PT rather than using a different treatment method is an extreme departure from the standard of care.
 - 22. Acupuncture points⁵ include potentially dangerous points such as those located near

^{(...}continued)

opposite side, and cause cardiopulmonary impairment.

A tension pneumothorax is the most serious type of pneumothorax because it may affect the heart's ability to pump blood, and unless reversed may progress to death.

³ A chest tube (or intercostal drain) is the most definitive initial treatment of a pneumothorax. The use of a chest tube is required in cases of tension pneumothorax. The tube is connected to a one-way valve system that allows air to escape, but not to re-enter, the chest. The tube is typically inserted in an area under the axilla (armpit) called the "safe triangle", where damage to internal organs can be avoided. The tube is left in place until no air is seen to escape from it for a period of time, and X-rays confirm the re-expansion of the lung.

⁴ Traditional Chinese medicine (TCM) is an ancient holistic system of health and healing, based on the notion of harmony and balance, and employing the ideas of moderation and prevention. TCM is a complete system of health care with its own unique theories of anatomy, health, and treatment. It uses acupuncture, herbal medicine, massage, and exercise, focuses on stimulating the body's natural curative powers, and emphasizes diet and prevention.

⁵ Acupuncture points involve the use of sharp, thin needles that are inserted in the body at very specific points on the surface of the body, located on a line of energy flow meridian, at which an acupuncture needle can be inserted to produce a beneficial effect.

an important organ, nerve, or artery. The standard of care requires an acupuncturist to exercise special care when needling⁶ such a point.

- 23. The vigorous stimulation of a needle placed in a potentially dangerous point by an acupuncturist after a patient expresses pain upon initial needle insertion is an extreme violation of the standard of care.
- 24. Respondent's vigorous stimulation of the needle he placed into PT's back after PT expressed great pain after the needle's insertion is an extreme violation of the standard of care.
- 25. Respondent's careless act of dropping a heavy cotton blanket on top of acupuncture needles he previously inserted into potentially dangerous points located close to PT's lungs resulted in pushing the needles deeper into PT in multiple directions which created random insertion angles and is an extreme departure from the standard of care.
- 26. Respondent's careless act of dropping a heavy cotton blanket on top of acupuncture needles he previously inserted into potentially dangerous points located close to PT's lungs resulted in pushing the needles deeper into PT which caused PT's pneumothorax, and is an extreme departure from the standard of care.
- 27. Acupuncture needle length and the angle of the needle's insertion primarily determines the safety of acupuncture treatment. The standard of care requires that the needles be as short as possible as use of a longer needle poses an unnecessary risk of miscalculating the depth of insertion. The standard of care requires when choosing the length of the acupuncture needle the acupuncturist consider the patient's age and constitution, the condition being treated, and the location of the acupuncture point.
 - 28. The standard of care requires that the acupuncturist follow basic safety protocols for

⁶ There are several types of acupuncture needles. The needles used for acupuncture are different from the hypodermic needles. Acupuncture needles have a solid shaft unlike hypodermic needles which have a hollow shaft to inject medicines. Acupuncture needles have a doweled end, unlike the hypodermic needles which have a cutting end and therefore cause far less tissue damage or bruising when inserted as compared to hypodermic needles.

In ancient China, nine (9) different types of acupuncture needle were used. Today, the most commonly used needle is the metal filiform (thread-like) needle made from stainless steel. Acupuncture needles come in different gauges (diameter) and lengths to be used on the different areas of the body where they are to be inserted. As the needles penetrate the skin, hygiene is considered important. Most modern acupuncturists use disposable, presterilized single use needle packs meant to be thrown away after each client.

needle insertion near internal organs which include the selection of a needle of correct needle size. Use of a ½ inch needle as opposed to a 1.5 inch needle allows an acupuncturist to control the depth of insertion if a patient moves. A cough or sneeze can also change the original position of the needle and if a patient moves an arm for any reason the scapula will move which can affect the position of the needle. If the patient is left alone and moves, the needle can change direction and/or penetrate deeper than the original puncture depth and cause a pneumothorax.

- 29. Respondent's choice to use a 1.5 inch needle instead of a ½ inch needle put PT at risk of incurring a pneumothorax and was an extreme departure from the standard of care.
- 30. The standard of care for needle insertion near internal organs requires the acupuncturist to utilize proper needle technique, such as needling in an acutely oblique direction over boney skeletal structures and lifting the muscle away from the chest wall.
- 31. Respondent's failure to insert needles into PT without utilizing proper needle technique put PT at risk of incurring pneumothoraces and was an extreme departure from the standard of care.
- 32. The standard of care requires the acupuncturist to verify the correct depth and angle of insertion of every point selected for treatment before placing a needle in a potentially dangerous area of the patient's body. The standard of care requires the acupuncturist to be familiar with anatomy and know where the borders of the pleurae⁸ and lungs are situated and the thickness of the soft tissue which covers them. The insertion of needles into points close to the lungs should be shallow regardless of the patient's age, weight and constitution.
- 33. Respondent's failure to appropriately utilize basic anatomical knowledge to enable him to correctly insert needles into treatment points was an extreme departure from the standard of care.
- 34. The standard of care requires that an acupuncturist be able to effectively communicate with a patient. Effective communication includes being able to understand a

⁷ A scapula is a flat, triangular bone forming the back part of a shoulder in humans which is also referred to as the shoulder blade.

⁸ Each of a pair of serous (watery) membranes lining the thorax and enveloping the lungs in humans and other mammals.

patient's assertion of discomfort and/or pain in the patient's language, as well as to appropriately respond to the patient's communication.

- 35. Respondent's failure to appropriately respond to PT's initial demonstration of pain and requests that Respondent remove the needle which caused PT great pain when inserted reveals Respondent's inability to communicate effectively with his patient and is an extreme departure from the standard of care.
- 36. Respondent's subsequent failure to appropriately respond to PT's entreaties to remove the needles when he returned to PT's room reveals Respondent's inability to communicate effectively with his patient and is an extreme departure from the standard of care.

FIRST CAUSE FOR DISCIPLINE

(Gross Negligence)

- 37. Respondent is subject to disciplinary action under 4955.2, subdivision (a), in that he was grossly negligent in in his care and treatment of his patient, PT. The circumstances are as follows:
- 38. Complainant refers to, and by reference incorporates herein as if fully set forth the facts and circumstances alleged in paragraphs 9 through 18.
- 39. Respondent's failure to conform to the applicable standard of care when treating patient PT, includes the following acts and/or omissions which constitutes extreme departures from the standard of practice:
- A. Respondent's choice to use potentially dangerous points when treating PT rather than using a different treatment method is an extreme departure from the standard of care.
- B. Respondent's vigorous stimulation of the needle he placed into PT's back after PT expressed great pain after the needle's insertion.
- C. Respondent's careless act of dropping a heavy cotton blanket on top of acupuncture needles he previously inserted into potentially dangerous points located close to PT's lungs resulted in pushing the needles deeper into PT in multiple directions which created random insertion angles.
 - D. Respondent's careless act of dropping a heavy cotton blanket on top of acupuncture

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1	facts and circumstances alleged in paragraphs 9 through 18.			
2		FORTH CAUSE FOR DISCIPLINE		
3		(Unprofessional Conduct)		
4	45.	Respondent is subject to disciplinary action under section 4955 of the Code for		
5	unprofess	ional conduct. The circumstances are as follows:		
6	46.	Complainant refers to, and by reference incorporates herein as if fully set forth the		
7	facts and circumstances alleged in paragraphs 9 through 18.			
8		PRAYER		
9	WH	EREFORE, Complainant requests that a hearing be held on the matters herein alleged.		
10	and that following the hearing, the Acupuncture Board issue a decision:			
11	1.	Revoking or suspending Acupuncturist License Number AC11661, issued to ZONG		
12	LIANG JIANG, L.Ac.;			
13	2.	Ordering Zong Liang Jiang, L.Ac. to pay the Acupuncture Board the reasonable costs		
14	of the investigation and enforcement of this case, pursuant to Business and Professions Code			
15	section 4959;			
16	3.	If placed on probation, ordering him to pay to the Acupuncture Board the costs of		
17	probation monitoring; and			
18	4.	Taking such other and further action as deemed necessary and proper.		
19	DATED:	FEB 1 2 2016		
20		lem Wolfenson		
21		TERRI THORFINNSON Executive Officer Acupuncture Board		
22		Department of Consumer Affairs State of California		
23		Complainant		
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